



REPORT



Civilian Review Board Data

7 E Redwood Street, 9th Floor
Baltimore, MD 21202
410-396-3151

www.civilrights.baltimorecity.gov

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Background

The Civilian Review Board (CRB) is Baltimore City's only independent city agency authorized to investigate and review complaints of police misconduct. The CRB was established in 1999 and its governing statute is Public Local Law (PLL) §§ 16-41-54. The Board is composed of nine civilian members who live in and represent each of Baltimore's nine police districts. Additionally, there are five non-voting members, one representative each from the American Civil Liberties Union (ACLU), the National Association for the Advancement of Colored People (NAACP), the Fraternal Order of Police (FOP), the Vanguard Justice Society, and a designee of the Police Commissioner of Baltimore City.

The primary mission of the CRB is to provide effective civilian oversight for the City of Baltimore. Civilian Review Board Investigators work to investigate complaints impartially and equitably, and maintain the highest levels of confidentiality and integrity, which is crucial to maintaining public trust. It is the mission of the staff at the Office of Equity and Civil Rights (OECR) to assist the members of the CRB in order to successfully fulfill its mandates under the governing statute.

This report is prepared by OECR in response to the requirements of the Consent Decree¹. The purpose of this report is to provide transparency to the public and ensure accuracy in data collection.

¹ ¶ 402 of the Consent Decree states "The OPR and the CRB will separately produce a quarterly public report on misconduct investigations..."

Filing A Complaint

Under the governing statute, PLL § 16-41(b)-(f)(2), the CRB receives complaints of:

- **Excessive Force:** The use of greater physical force than necessary to repel an attacker or terminate resistance.
- **False Arrest:** An arrest made without legal justification.
- **False Imprisonment:** The intentional restriction without legal justification of the freedom of movement of a person who is aware of the restriction and who does not consent.
- **Harassment:** Repeated or unwarranted conduct that is intended to be overtly demeaning, humiliating, mocking, insulting, or belittling; or any conduct that is intended to cause unnecessary physical discomfort or injury.
- **Abusive Language:** The use of remarks intended to be demeaning, humiliating, mocking, insulting, or belittling

Under PLL § 16-41(g), the following law enforcement units are under the CRB's jurisdiction:

- (1) the Police Department of Baltimore City;
- (2) the Baltimore City School Police;
- (3) the Baltimore City Sheriff's Department;
- (4) The Baltimore City Watershed/Environmental Police;
- (5) the Baltimore City Community College Police; or
- (6) the Morgan State Police.

Complaints may be filed at the office of the CRB, a police district station, or with the Baltimore City Public Integrity Bureau (PIB). Once a complaint is received, it is reviewed for statutory compliance. In order for the Board to have jurisdiction² to investigate a complaint, it must meet the following requirements:

- Complaints must be made on a signed CRB form.
- Complaints must be filed within one year of the incident named in the complaint.
- Allegations within the complaint must be one of the five authorized CRB allegations.
- Allegations within the complaint must be made against a law enforcement agency within CRB's jurisdiction.

Contact us to learn more about how to file a complaint:

410-396-3151

CRBIntake@baltimorecity.gov

<https://civilrights.baltimorecity.gov/civilian-review-board/file>

[Complaint Form](#)

² Statutory restrictions apply only to the CRB. Complaints of any type involving the Baltimore Police Department may be filed with the Public Integrity Bureau.

The CRB accepts all complaints that fall within its jurisdiction. CRB complaints that are submitted anonymously will be reviewed if there is a signature on the CRB form. To submit an anonymous complaint under the CRB statute, complainants may omit their name and contact information, as long as there is a signature on the form. All completed complaint forms alleging misconduct by the Baltimore Police Department are sent to PIB within 48 hours as required by statute, and submitted to the Board for review. Complaints that PIB receives on signed complaint forms are forwarded to the CRB within 48 hours of their receipt. Unsigned complaints are forwarded to law enforcement agencies on a case by case basis, and only with the express consent of the Complainant.

At its monthly meeting, the Board reviews each complaint and votes on whether to authorize an independent CRB investigation. If authorized, the CRB's independent civilian investigators will conduct a concurrent investigation to that of the internal investigative division. Complaints that are not authorized for CRB investigation are referred to the law enforcement agency for investigation by their investigative division only.

When all authorized investigations are completed, the Board reviews the completed reports and makes a recommendation of findings to the Police Commissioner. In cases where the Board sustains allegations against an officer, the Board will also make a recommendation on discipline for the accused officer. Once a CRB investigation is completed, the Board may also vote for "Further Investigation" if the members feel they need more information. The Board will then review the additional facts and vote to determine their additional recommendations to the Police Commissioner.

Complaints Received from PIB

In addition to CRB receiving complaints from members of the public, PIB notifies CRB of complaints it received that contain CRB eligible allegations. Once CRB receives a notification from PIB, staff review it for statutory compliance and contacts the Complainant to inform them of their right to file a complaint with the CRB. In accordance with the statute, the CRB cannot consider the notification to be within jurisdiction until a CRB complaint form is completed and signed.

For more information on how the CRB collaborates with PIB, please review the [PIB Classification Protocol](#) and the [CRB/OPR Protocol](#).

Board Members

Tiera Hawkes	Chair, Northeastern District
Natalie Novak	Secretary, Northern District
Mel Currie	Southwestern District
Levi Zaslow	Northwestern District
Vacant	Western District
Vacant	Central District
Vacant	Southeastern District
Vacant	Eastern District
Vacant	Southern District

EF- Excessive Force H-Harassment FA-False Arrest FI-False Imprisonment AL-Abusive Language

2023 Complaint Data³

First Quarter: January-March

The below data is responsive to the Consent Decree's required reporting on new complaints⁴

Allegations by District

District	Number of Complaints	Allegations ⁵
Southern	1	(2)H (2)FI
Headquarters	1	(1)H
Western	1	(1)AL (1)FA (1)FI (1)H (1)EF
Northeastern	1	(1)EF (1)H

There were a total of twelve (12) allegations contained in four (4) complaints.

Allegations against Officers by Rank⁶

Rank	Number of Officers	Allegations
Police Officer	5	(1)AL (1)FA (3)FI (5)H (2)EF

There were a total of twelve (12) allegations made against five (5) officers in four (4) complaints.

³ A single Complaint may contain multiple allegations, which is why the number of allegations may be greater than the number of complaints in a given data set.

⁴ ¶ 402 (a) Aggregate data on complaints received from the public, broken down by district; rank of principal(s); nature of contact (traffic stop, pedestrian stop, call for service, etc.); nature of allegation (rudeness, bias-based policing, etc.); complainants' demographic information (age, gender, race, ethnicity, etc.); complaints received from anonymous or third parties; and principals' demographic information; The CRB will not respond to ¶ 402 (b), as internal misconduct complaints are solely within the jurisdiction of BPD.

⁵ Allegation abbreviations are: EF-Excessive Force; FA-False Arrest; FI-False Imprisonment; H-Harassment; AL-Abusive Language.

⁶ A single Complaint may contain multiple allegations against multiple officers, which is why the number of allegations and officers may be greater than the number of complaints.

EF- Excessive Force H-Harassment FA-False Arrest FI-False Imprisonment AL-Abusive Language

Complaints by Contact Type⁷

Contact Type	Number of Complaints	Allegations
Traffic Stop	2	(1)AL (3)H (1)FA (3)FI (1)EF
Other	1	(1)H
Call for Service	1	(1)H (1)EF

Complaints by Allegation

Allegations	Number of Allegations
EF	2
FA	1
FI	3
H	5
AL	1
Total	12

Complainant Demographics⁸

Number of Complaints	Gender			Race				Age					
	M	F	Unknown	Black	White	Hispanic/Latino	Unknown	0-18	19-30	31-40	41-50	50+	Unknown
4	3	1	0	3	0	1	0	0	0	0	3	1	0

Officer Demographics⁹

Number of Complaints	Gender			Race				Age					
	M	F	Unknown	Black	White	Hispanic/Latino	Unknown	0-18	19-30	31-40	41-50	50+	Unknown
4	3	2	0	4	1	0	0	0	0	2	0	0	3

Anonymous/Third Party Complaints

No complaints were filed by anonymous or third party complainants this quarter.

⁷ Contact types include pedestrian stops, traffic stops, calls for service, and other.

⁸ In this category, "Unknown" refers to complaints in which the complainants chose not to self-identify one or more of their demographic categories when completing the complaint form.

⁹ Number of officers may exceed number of complaints due to the fact that some complaints are filed against multiple officers.

2023 Investigations

First Quarter: January-March

The below data is responsive to the Consent Decree's required reporting on misconduct investigations.¹⁰ These numbers represent all those completed investigations that the Board reviewed during the reporting period. In some cases, the Board reviewed the CRB's report and PIB's report, and in other cases the Board reviewed only PIB's report, based on whether they voted to authorize an independent CRB investigation when the complaint was initially received.

Number of Cases	Investigation Completed 1-3 Months	Investigation Completed 4-9Months	Investigation Completed 10 Months +
4	0	4	0

Days from Complaint Receipt to First Contact with complainant	Days from initiation to submission to supervisor	Days from Submission to supervisor to Board decision
1	141	40
3	258	7
1	170	5
7	258	11
Average: 3	Median: 2	Average: 207
		Median: 214
		Average: 16
		Median: 9

During this quarter, no cases were returned by the supervisor or Board for further investigation.

¹⁰ ¶ 402 (c) Aggregate data on the processing of misconduct cases; the average and median time from the initiation of an investigation to its submission by the investigator to his or her chain of command; the average and median time from the submission of the investigation by the investigator to a final decision regarding whether to impose charges; the average and median time from the decision to impose charges to a final disposition; the average and median time from the receipt of the complaint to the initial contact with the complainant; the number of investigations returned to the original investigator due to conclusions not being supported by the evidence; and the number of investigations returned to the original investigator to conduct additional investigation; CRB will not respond to timelines for decision to impose charges and final charging decisions, as these factors are solely within the purview and control of BPD.

EF- Excessive Force H-Harassment FA-False Arrest FI-False Imprisonment AL-Abusive Language

2023 Outcomes

First Quarter: January-March

The below data is responsive to the Consent Decree's required reporting on investigation outcomes. These numbers reflect those complaints that met the CRB's statutory requirements for eligibility in terms of timing, subject matter, and form requirements, and CRB's recommendations regarding the outcome of those complaints. The numbers are not representative of the activities of the Baltimore Police Department. CRB sends it outcomes to the Baltimore Police Department, which makes decisions about whether to implement CRB's recommendations.¹¹

Finding Outcomes

# of Cases ¹²	Sustained	Not Sustained	Exonerated	Unfounded	Admin Closed ¹³
4	2H	5H 1FI	0	0	0
Total	1 Case	3 cases	0	0	0

A total of two (2) allegations were sustained in one (1) case. A total of six (6) allegations were not sustained in a total of three (3) cases.

Disciplinary Recommendations

Total Sustained Cases	1-10 Day Suspension	11-20 Day Suspension	21-30 Day Suspension	Simple Letter of Reprimand	Middle Letter of Reprimand	Severe Letter of Reprimand	Termination
1	2	0	0	2	0	0	0

Different officers may receive different disciplinary recommendations based on the severity of their conduct, which allegations were sustained, and their past misconduct history.

¹¹ ¶ 402 (d) d. Aggregate data on the outcomes of misconduct investigations, including the number of sustained, not sustained, exonerated, and unfounded misconduct complaints; the number of sustained allegations resulting in a non-disciplinary outcome the number resulting in disciplinary charges; (e) Aggregate data on the disposition of charges, including the number resulting in written reprimands, suspension, demotion, and termination; (f) Aggregate data on outcomes of misconduct investigations by allegation, broken down by race, ethnicity, and gender of the complainant and the officer;

¹²Number of allegations may be greater than the number of cases closed, as many cases have allegations against multiple officers.

¹³ Cases may be administratively closed if the statute of limitations expires, the investigation reveals that the complaint is out of jurisdiction, or the complainant requests that their case be withdrawn.

Demographic Information

Complainant Demographics

Number of Cases	Gender			Race				Age					
	M	F	Unknown	Black	White	Hispanic/Latino	Unknown	0-18	19-30	31-40	41-50	50+	Unknown
4	2	2	0	3	0	1	0	0	2	0	1	1	0

Officer Demographics

Number of Cases	Gender			Race				Age					
	M	F	Unknown	Black	White	Hispanic/Latino	Unknown	0-18	19-30	31-40	41-50	50+	Unknown
4	6	2	0	0	7	0	1	0	0	0	0	0	8

2023 Misconduct Patterns

First Quarter: January-March

There were no officers with two (2) or more complaints during the reporting period.¹⁴

Completed Cases (Sustained)

There were no officers with two (2) or more sustained allegations during the reporting period.

¹⁴ ¶ 402 (g) Aggregate data on officers with persistent or serious misconduct problems, including the number of officers who have been the subject of more than two completed misconduct investigations involving serious misconduct allegations in the previous 12 months; the number of officers who have had more than one sustained allegation of serious misconduct in the previous 12 months, including the number of sustained allegations and the number of criminal prosecutions of officers, broken down by criminal charge; (h) Aggregate data on officers who have been the subject, in the previous 12 months, of more than 2 complaints of the following categories, regardless of the outcome of those complaint investigations: i. Allegations of biased policing, including allegations that an officer conducted an investigatory stop or arrest based on an individual's Demographic Category or used a slur based on an individual's Demographic Category; ii. Allegations of excessive force; allegations of unlawful stops, searches and arrests, including allegations of improper Strip Searches; iii. Allegations of interference with constitutionally protected expression; and iv. Allegations of criminal misconduct, broken down by allegation.

Questions?

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civilrights@baltimorecity.gov



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